

TOWN OF FORT FRANCES  
Fort Frances Police Services Board

AGENDA - September 25, 2020 - 8:30 a.m.

MEETING - Committee Room, Civic Centre & via Sk  
Session No. 5

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Conference ID: 567 792 771#

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1. **Call to Order**
2. **Disclosure of pecuniary interest and the general nature thereof**
3. **Approval of Agenda**
  - 3.1 Session No. 5 dated September 25, 2020.
4. **Approval of Previous Board Minutes**
  - 4.1 Session No. 4 dated June 26, 2020. 3 - 5
5. **Standing items**
  - 5.1 Update on the new OPP Detachment Building.
  - 5.2 Provincial Appointments to the Fort Frances Police Services Board.
6. **New Business**
  - 6.1 Rainy River District O.P.P. - 2019 Progress Report. 6 - 32
  - 6.2 Inspector N. Schmidt - Power Point Presentation - OPP Response to the recent Opioid Crisis.
  - 6.3 Detachment Commander's Report. - Reporting on June, July and August 2020. (please find attached)
7. **Information/Correspondence**
  - 7.1 Correspondence dated June 30, 2020 from OAPSB to Honourable Sylvia Jones, Solicitor General re: OPP Detachment Board Composition. 33 - 35
  - 7.2 2020 OAPSB Virtual Annual General Meeting Agenda - Friday, May 29, 2020. 36 - 37

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7.3 Save the Date - 2021 OAPSB Spring Conference - May 26th to 29th, 2021 - Niagara Falls.	38
8. <b><u>Next Meeting Date - tbd</u></b>	
9. <b><u>Adjournment</u></b>	

TOWN OF FORT FRANCES  
POLICE SERVICES BOARD

MINUTES

SESSION NO. 4

June 26, 2020

The meeting of Police Services Board of the Town of Fort Frances was held in the Committee Room, Civic Centre and virtually via Skype (Teams) on June 26, 2020 from 8:32 a.m. to 9:57 a.m.

PRESENT: Councillor J. McTaggart, Chairperson, Mayor J. Caul and Linda Hamilton

ALSO PRESENT: Inspector N. Schmidt, Detachment Commander; Staff Sgt. D. McLean, R. Thoms, B93.1 The Border, K. Lawson, Deputy Clerk/Board Secretary

REGRETS: G. Rogozinski

**1. Call to Order - 8:32 a.m.**

- 1.1 The following officers/staff members were introduced and welcomed by the Board:  
P/C Ryan Denreyer (Recruit)  
P/C Ryan Caul (Coach Officer)  
Special Const. Aaron Green  
Special Const. Crystal Skrien

**2. Non-agenda items identified to be considered later in this meeting, both in-camera and in open meeting. - no matters identified**

**3. Disclosure of pecuniary interest and the general nature thereof - no items identified**

**4. Approval of Agenda**

- 4.1 Session No. 4 dated June 26, 2020.

17/20 Hamilton-Caul: THAT the Police Services Board approve the June 26, 2020 agenda as prepared.

CARRIED

**5. Approval of Previous Board Minutes**

- 5.1 Session No. 3 dated May 22, 2020.

18/20 Hamilton-Caul: THAT the minutes of the Board meeting being Session No. 3 dated May 22, 2020 having been typed and distributed to members now be approved.

CARRIED

## **6. Standing Items**

- 6.1 Update on the new OPP Detachment Building.  
Inspector Schmidt provided advised that construction is moving along favourably. The COVID event is not delaying progress. October 7th is still the furthest date out, allowing for IT specialists to set up and transition by staff to their new location.
- 6.2 Provincial Appointments to the Fort Frances Police Services Board.  
- there is nothing to report at this time.

## **7. New Business**

- 7.1 RIDE Grant Application for the period 2020-2021.
- 19/20 Hamilton-Caul: THAT the 2021/2022 Reduce Impaired Driving Everywhere (RIDE) Grant Funding Application be received and further that the Police Services Board authorize execution of the document on behalf of the Board.
- CARRIED
- 7.2 Ontario Provincial Police Strategic Plan - 2020 - 2022.  
Inspector Schmidt advised that this document is reflective of OPP values. He provided an overview of the key values as presented on the materials provided.
- 7.3 Detachment Commander's Report - Reporting on May 2020. (please refer to materials attached).  
Inspector Schmidt provided an overview of this report. He advised the Board that the statistical reporting for Calls for Service will be merged with the district numbers. The Rainy River District Detachment - 2019 Progress Report will be reviewed at the next regular meeting.
- 20/20 Hamilton-Caul: THAT the Town of Fort Frances Police Services Board receive the May 2020 Detachment Commander's report as presented by Inspector N. Schmidt, Detachment Commander, Rainy River District O.P.P.
- CARRIED

## **8. Information/Correspondence:**

- 8.1 Proposed Police Services Board Governance. - correspondence from J. McTaggart, Chair to Mayor Kevin Holland, Township of Conmee who is the Zone 1 OAPSB representative. Councillor McTaggart provided an overview of the information included in the correspondence.
- 8.2 Message from OPP Commissioner Thomas Carrique, M.O.M. dated June 4, 2020. - received as information.

**9. Next Meeting Date - September 25, 2020**

**10. Adjournment**

10.1 The meeting adjourned at 9:57 a.m.

21/20 Hamilton-Caul: THAT this meeting of the Town of Fort Frances Police Services Board  
be now closed.

CARRIED

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Board Chair

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Board Secretary

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## Message from the Detachment Commander

On behalf of the Rainy River District Detachment, I am pleased to present the 2019 Progress Report. I am encouraged by the many successes achieved over the past year and recognize there will be challenges moving forward. To address challenges, our detachment members are committed to working collectively with our community partners. We recognize their role is important as it contributes directly to public safety and community well-being.



In striving to meet the needs of our district, I would like to highlight some key areas where service delivery was enhanced. Over the past three years, the Rainy River District OPP has:

- Substantially upgraded infrastructure and technology within our detachment to assist our frontline members in providing improved service delivery;
- Increased community engagement and mobilization through our continued involvement in the Fort Frances Situation Table in an effort to improve community wellbeing, safety and security;
- Incorporated analytics and intelligence based policing strategies to identify crime trends and project future occurrences; and,
- Demonstrated our commitment to fostering and sustaining a healthy workforce through reinvestment with training and support for our employees.

We are pleased to announce that in June of 2019, the official ground breaking ceremony took place at the future site of the new Fort Frances Detachment. Construction of this state of the art facility is well underway with an anticipated completion date for the fall of 2020. Once completed, our members will have a modern space and resources to meet the needs of the public and deliver on our public safety mandate. I would like to recognize the Ministry of the Solicitor General, Ministry of Infrastructure, Infrastructure Ontario and all those that made this project a reality. As a result of their ongoing support and dedication, members of the Rainy River District OPP will be well-positioned to meet the ever-changing service demands and take on new challenges that come with modern policing.

The OPP is prepared to face the challenges presented by local, national and global public safety threats and complex cyber-crime investigations. As we endeavour to achieve investigative excellence, it is equally important that as a police service, we remain transparent in our service delivery. I would like to thank the Fort Frances and Atikokan Police Services Boards, Municipal Councils, our community stakeholders and the public for the continued support.

Nathan Schmidt  
Inspector, Detachment Commander  
Rainy River District Detachment

## Our Detachment

The Rainy River District Detachment has the responsibility for policing the entire Rainy River District. The district is a large area in the North West Region containing hundreds of accessible bodies of water, several Provincial highways and many communities. These geographical factors continue to present the largest challenge for policing in the district.

We police the communities of Fort Frances and Atikokan under contracts and provide non-contract policing services to the municipalities of Alberton, Lavallee, Emo, Chapple, Morley, Dawson, Lake of the Woods and Rainy River. We also police multiple unorganized municipalities and vast geographical areas inaccessible by road. Fort Frances Detachment houses the Administrative Centre for the district and we have satellite detachments in Rainy River, Emo and Atikokan.

The district parallels the international border of the State of Minnesota. Quetico Provincial Park is one of the largest provincial parks in the province and straddles the international border. The district has two border crossings, one in Rainy River and the other in Fort Frances. These crossings serve as the entry point for hundreds of thousands of people throughout the year primarily seeking recreational activities.

In addition to the tourism industry the district is dependent upon natural resources including the forest product industry and mining. With respect to the forest product industry, there is a lumber mill in the Atikokan area that has approximately 90 employees and an OSB (oriented strand board) wood product plant in Barwick that has 130 employees. New Gold commenced production at its mining operations located approximately 30 kilometres northwest of Emo in the fall of 2017, and has become one of the largest employers in the district.

Our policing partners in the district are the Treaty Three Police Service (T3PS) and the Canadian National Railway (CN) Police. We continue to enjoy an excellent rapport with both services. We also have well established relationships with the various law enforcement agencies that include: the Ministry of Natural Resources and Forestry (MNRF), Canada Border Services (CBSA), Ministry of Transportation (MTO), Probation and Parole and Fort Frances By-Law. These stakeholders play a pivotal role in the continued successful delivery of crime prevention and enforcement related activities contained in the Rainy River District Action Plan.



## Overview

### OPP Facilities

Table 1.1

Facility	Count
Number of Detachments	1
Number of Satellite Locations	3

### Hours (Field Personnel)

Table 1.2

	2017	2018	2019
1_ADMIN	18,661.50	16,630.00	15,604.00
2_COURT	4,609.50	4,646.00	3,958.00
3_CRIME	22,915.00	21,987.25	20,561.25
4_STATUTES	5,364.25	7,283.50	6,164.25
5_MUNICIPAL BY-LAWS	68.00	76.00	103.50
6_OPERATIONAL/SPECIALTY UNIT SUPPORT	14,766.00	22,840.25	16,458.00
7_PATROL	11,561.75	5,769.75	7,866.25
8_TRAFFIC	7,328.00	7,709.50	7,733.00
9_TRAINING	6,614.00	7,071.50	6,901.25
Total	91,888.00	94,013.75	85,349.50

### Criminal Code & Provincial Statute Charges Laid

Table 1.3

Offences	2017	2018	2019
HTA	1,828	1,719	1,426
Criminal Code Traffic	122	119	135
Criminal Code Non-Traffic	1,320	1,480	1,350
LLA	315	210	211
Other	366	430	356

## Crime Data

### Violent Crimes

Table 2.1

Offences	2017	2018	2019	Clearance Rate
01 - Homicide	1	0	0	/0
02 - Other Offences Causing Death	0	0	0	/0
03 - Attempted Murder	0	1	0	/0
04 - Sexual Offences	32	31	43	79.07%
05 - Assaults	224	227	191	80.63%
06 - Abduction	6	3	3	100.00%
07 - Robbery	3	8	6	66.67%
08 - Other Crimes Against a Person	47	47	55	67.27%
09 - Total	313	317	298	77.85%

### Property Crimes

Table 2.2

Offences	2017	2018	2019	Clearance Rate
01 - Arson	1	0	1	0.00%
02 - Break and Enter	89	85	87	27.59%
03 - Theft Over \$5,000	12	22	12	58.33%
04 - Theft Under \$5,000	156	215	248	30.65%
05 - Have Stolen Goods	7	14	16	93.75%
06 - Fraud	59	74	87	40.23%
07 - Mischief	137	146	128	25.00%
08 - Total	461	556	579	32.64%

### Other Criminal Code

Table 2.3

Offences	2017	2018	2019	Clearance Rate
01 - Offensive Weapons	9	12	9	100.00%
02 - Other Criminal Code (excluding traffic)	354	442	384	85.16%
03 - Total	363	454	393	85.50%

### Drugs

Table 2.4

Offences	2017	2018	2019	Clearance Rate
01 - Possession	37	32	17	94.12%
02 - Trafficking	9	17	4	100.00%
03 - Importation & Production	2	1	0	/0
04 - Possession of Cannabis	0	0	0	/0
05 - Distribution of Cannabis	0	0	0	/0
06 - Sale of Cannabis	0	0	0	/0
07 - Importation / Exportation of Cannabis	0	0	0	/0
08 - Cultivate, Propagate or Harvest Cannabis	0	0	0	/0
09 - Possess, produce, sell, distribute or import anything for use in production or distribution of illicit Cannabis	0	0	0	/0

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10 - Use of young person in the commission of a cannabis offence	0	0	0	/0
11 - Other Cannabis Act	0	1	0	/0
12 - Total	48	51	21	95.24%

**Federal Statutes**

**Table 2.5**

Offences	2017	2018	2019	Clearance Rate
01-Other Federal Statutes	7.00	14.00	6.00	100.00%

**Intelligence-Led Policing – Crime Abatement Strategy**

**Table 2.6**

Number of Checks	Number of Charges
128	216

## 2019 Crime Progress Results

*Provincial Targeted Outcome: 2% reduction in overall violent crime by 2019*

*Provincial Targeted Outcome: 2% reduction in overall property crime by 2019*

### Violent Crime Progress Results

#### Violent Crime –Assault and Sexual Assault

##### Priority Description:

- Trend analysis and data has shown an overall decrease of violent crime in the Rainy River District
- Victimization is still a concern with crimes against persons including assault and sexual assault

Activity	Progress Status	Progress Details
Continue with Community Mobilization and Engagement through partnerships with community groups that assist and support victims of violent crimes including the Crown Attorney, Victim Witness Assistance Program (VWAP), Victim Services (VCARS), Family and Children's Services (FACS), Rainy River District Shelter of Hope and the High Risk Domestic Violence Committee (HRDVC)	Success Demonstrated	The Fort Frances Situational Table is a multi-disciplinary table made up of stakeholders across the district. In 2019, the collaborative met twice monthly to identify individuals that presented acutely elevated at-risk factors and developed strategies to reduce harm. Successful interventions have taken place thus reducing calls for service with police and providing individuals with wrap-around services.
Continue to provide support e.g. assign a detachment member as a resource to liaise with the Board of Directors. Ongoing support resource with communication link to the Executive Director and services to Victims of Crime as per the Standards, Domestic Violence Justice Strategy and Victim's Bill of Rights.	Success Demonstrated	A detachment member was assigned to provide support resources with the responsibility to liaise with the Board of Directors. Ongoing support allowed for a communication link between the Executive Director, OPP and stakeholder services for victims of crime as per the Standards, Domestic Violence Justice Strategy and Victim's Bill of Rights.
Continue to monitor crime trends by utilizing the Detachment Crime Analyst	Success Demonstrated	Northwest Region Crime Analyst identified crime trends and provided investigative support for operational planning.
Targeted media and educational initiatives delivered by the Community Safety Officer	Success Demonstrated	Media releases were disseminated on a weekly basis to media outlets with highlights added to OPP Regional Twitter and Facebook Social Media accounts. Information focussed on support for victims of crime and public awareness.
Intelligence-Led Policing-Crime Abatement Strategy (ILP-CAS)	Relevant Activity Underway	Compliance checks continued on offenders contained in the detachment Intelligence-Led Policing-Crime Abatement Strategy. In 2019, 45 offenders were contacted. As a result, 26 of these offenders were charged and 214 bail-related charges were laid.

Street Checks/Collection of Identifying Information in Certain Circumstances (CIICC)	Challenges Identified	Ontario Regulation 58/16 (Collection of Identifying Information in Certain Circumstances) of the Police Services Act was enacted on January 1st, 2017. This legislation has resulted in fewer street checks being submitted by police.
Offender compliance with Sex Offender Registry	Relevant Activity Underway	The Ontario Sex Offender Registry (OSOR) captures details of individuals convicted of designated offences under Christopher's Law. The OSOR is both an investigative and crime prevention tool that provides valuable information to police for sex offenders residing within their jurisdiction and the province. The 2019 compliance rate for managing the local site was 95.5%.

## Property Crime Progress Results

### Property Crime – Break and Enter, Mischief and Theft Under \$5,000

#### Priority Description:

- Trend analysis and data has shown an overall decrease of property crime in the Rainy River District
- Break and Enter, Mischief, and Theft Under \$5,000 continue to account for the majority of calls for service

Activity	Progress Status	Progress Details
Engage and liaise with Crime Stoppers, local Chamber of Commerce, Community Policing Committee, Rainy River District Safe Communities and the media.	Relevant Activity Underway	The Rainy River District Detachment recognizes Crime Stoppers as an invaluable investigative tool for Ontario police services. Detachment media officers prepared media releases designed to encourage members of the public to call Crime Stoppers with information concerning crimes that have been committed, are being committed, or are about to be committed.
Facilitate Safeguard Ontario for homeowners and small businesses.	Relevant Activity Underway	Members of the Rainy River District OPP Crime Unit reviewed all Break and Enter occurrences. Detachment members conduct follow-up with victims of crime to provide information on the values and benefits of the SafeGuard Ontario program. It is recognized that the OPP Auxiliary Unit played a significant role in the delivery of the SafeGuard program.
Embrace the philosophy and concept of the Mobilization and Engagement Model of Community Policing with strategies such as Crime Prevention Through Environmental Design (CPTED).	Relevant Activity Underway	Detachment members have promoted SafeGuard Ontario at public events including district trade shows and community events.
Encourage participation of neighbours, citizens and community groups to find solutions to increasing their own (and others') safety, security and well-being.	Success Demonstrated	Detachment members continued to support Ontario's Mobilization and Engagement Model of Community Policing. Crime analysis identified an increase in theft-related property crime. Officers worked to mobilize and engage community partners including the Chamber of Commerce and Business Improvement Association. Education and focused patrols helped in finding solutions to reduce property crimes and deter criminal activity.
Targeted public education, awareness initiatives and media releases to include: "Lock It Or Lose It" and "SafeGuard Ontario".	Relevant Activity Underway	Media trained officers disseminated media releases containing key messaging that promote the "Lock It Or Lose It Program". Community engagement sessions took place with the Business Improvement Association and Chamber of Commerce. Focused patrol

		included foot patrols of downtown community sectors.
Utilize additional prevention information available to the public from OPP Community Safety Services related to Community/Youth/Seniors issues, Community Safety Programs, Crime Prevention Tip Sheets and Victims Support.	Relevant Activity Underway	Media trained officers disseminated media releases containing key messaging that promote the "Lock It Or Lose It Program". Community engagement sessions took place with the Business Improvement Association and Chamber of Commerce. Focused patrol included foot patrols of downtown community sectors.
ILP-CAS and offender compliance checks	Relevant Activity Underway	The ILP-CAS program continues to be a valuable investigative tool for police managing known offenders in the community that have been charged or convicted with property crime offences. In 2019, officers made efforts to monitor 45 offenders with 79 different points of contact. As a result, 214 charges were laid.
Street checks/CIICC	Challenges Identified	Ontario Regulation 58/16 (Collection of Identifying Information in Certain Circumstances) of the Police Services Act was enacted on January 1st, 2017. This legislation has resulted in fewer street checks being submitted by police.
Directed patrols of identified "Hot Spots" supported by data analysis	Relevant Activity Underway	Focused Patrol continues to be an effective tool that can reduce future calls for service. In 2019, 7,866.25 patrol hours were dedicated across the district. This included foot and cruiser patrol in both residential and business sectors.
Target enforcement by the Community Street Crime Unit (CSCU)	Relevant Activity Underway	The Detachment Community Street Crime Unit (CSCU) was linked to 60 occurrences including many drug related investigations. The CSCU member transferred to the Organized Crime Enforcement Bureau (OCEB) in July 2019. A replacement for this position will be considered in 2020/2021.

## Illicit Drug Crime Progress Results

### Illicit Drugs (including Opioids)

#### Priority Description:

- Drug Crimes are often linked to violent crimes and property crimes and often relate to underlying social/behaviour disorder issues (e.g., addiction, mental illness).
- Understanding drug crime trends and root causes will assist with targeted enforcement and prevention and will have a positive impact on reducing crimes and victimization.
- A focus on education, prevention and enforcement activities related to opioid and fentanyl abuse.

Activity	Progress Status	Progress Details
Detachment Crime members and the Community Street Crime Unit will continue to collaborate with OPP Organized Crime Enforcement Bureau (OCEB).	Relevant Activity Underway	The local crime unit and OCEB continue to work collaboratively to identify sources of illegal drugs flowing into the community and coordinate enforcement efforts.
Engage the Regional Crime Stoppers Coordinator to support solving illicit drug – related crimes.	Relevant Activity Underway	Crime Stoppers is an important tool used to corroborate information and advance investigations. Detachment supervisors monitor tip information to ensure all leads are investigated in a timely manner. The detachment media officers have disseminated media releases to generate public awareness and promote public use of the Crime Stoppers Tip Line.
Media releases involving educational and public safety messaging related to drug crimes to engage and inform the public.	Relevant Activity Underway	Media releases continue to be disseminated at both detachment and corporate levels to raise public awareness regarding public safety concerns related to the distribution and use of illegal drugs. The roots of this crisis are complex and no one stakeholder has the power to change the current course of events. All Rainy River District Detachment members have successfully completed mandatory training for synthetic opioid awareness and safe handling of drug exhibits. In addition, our detachment members carry Naloxone.
Community education through our Community Safety Officers.	Relevant Activity Underway	Detachment members provided presentations to district youth including OPP KIDS Program, Common Sense Media, Cannabis, Child Exploitation and Human Trafficking. Officers worked collaboratively with relevant stakeholders to explain risk factors contributing to public safety and well-being.



On-going Community Mobilization and Engagement with the Rainy River District Substance Abuse Prevention Team.	Relevant Activity Underway	Area Crime Unit Supervisor attends monthly Substance Abuse Prevention Team meetings to help identify current drug trends, community needs and develop prevention strategies and educational measures.
Engage and liaise with the Rainy River District Substance Abuse Prevention Team, pharmacists, doctors and other groups identified as stakeholders in drug related issues.	Success Demonstrated	Collaboration with these groups and stakeholders is well established and has allowed for coordinated efforts in response to current drug trends in the community.
The Community Street Crime Unit will continue to monitor drug crime trends utilizing our Detachment Crime Analyst and informant information.	Relevant Activity Underway	The CSCU member transferred to the Organized Crime Enforcement Bureau (OCEB) in July 2019. A detachment liaison continues to work with local sources and the Regional Analyst to identify those persons trafficking in illicit drugs.
ILP-CAS checks.	Relevant Activity Underway	Offenders awaiting disposition or on parole for drug related trafficking offences are entered onto the Crime Abatement program and monitored for compliance.

## Cyber Crime Progress Results

Reducing victimization from cyber and/or technology-enabled crime through engagement and education

Priority Description:

- Support OPP Cyber Strategy to build partnerships, expand investigative capacity and share intelligence.

Activity	Status	Progress Details
The Rainy River District Detachment will continue to support and educate community partners and stakeholders such as the Rainy River District School Board and North West Catholic School Board	Relevant Activity Underway	Detachment staff continue to liaise with our education stakeholders including the Rainy River District School Board and North West Catholic School Board to develop resources and support initiatives for staff and students regarding cyber and technology related crime including child exploitation. Numerous presentations were conducted to Grade 5/6 and 7/8 youth within the three year plan.
Engage with vulnerable groups including seniors and youth	Success Demonstrated	Detachment members participated in Fraud Prevention providing education and presentations to vulnerable groups within the community. Community based events accessible and inclusive to older adults occurred also took place throughout the year.
Targeted media releases	Relevant Activity Underway	Media relations officers developed and disseminated public service announcements in a timely manner when known cyber-crime frauds and other illegal telemarketing activities were targeting residents in the community. Specific messaging took place during the annual fraud awareness campaign that included: Advanced Fee Scam (Money Transfers), Phishing and Ransom Scam, Romance Scam; and, E-commerce Scam.
CSO presentations in schools	Relevant Activity Underway	The detachment continues to support local schools in delivering the "Common Sense Media" curriculum. Students in grade 6 also learn about social media applications and platforms through the OPP KIDS program.
Crime prevention tips through "Common Sense Media", an online crime prevention resource	Relevant Activity Underway	The Detachment members, in collaboration with local educators facilitated the delivery of "Common Sense Media" curriculum. The Common Sense Digital Citizenship program offers police and educators trusted and age appropriate messaging for youth, educators and families. Programming includes training, materials and tools that engage the whole community through family outreach.

Promote the online crime prevention information available at "OPP.ca" that assists with prevention and resolving community issues related to crime, victimization and social disorder	Relevant Activity Underway	All detachment media releases utilize "OPP.ca" as a linked website resource. The website is a trusted source of crime prevention and safety education material for the public.
Identify Community Mobilization and Engagement opportunities	Relevant Activity Underway	The detachment continues to work closely with existing community stakeholders and identify new partnership opportunities to support Ontario's Mobilization and Engagement Model of Community Policing. The Fort Frances Situation Table was created in the spring of 2018 as a multi-disciplinary group of human services professionals. In 2019, the Situation Table met twice monthly, designed custom-plan interventions to wrap-around individuals who were identified at high risk in the imminent future. Post-intervention realized a reduction in police interaction and an increase in connection to overall services specifically addressing mental health, substance abuse and lack of housing.
Continue to investigate and lay applicable charges against offenders that commit illegal activity through social media and other computer based platforms	Relevant Activity Underway	Rainy River District Detachment utilizes local, regional and provincial resources to address illegal cyber-crime activities occurring on social media and electronic based platforms. Detachment members have conducted investigations that adhere to the Cyber Investigations Tiered Response Model including education and awareness campaigns.

## Traffic Data

The OPP is focused on the “Big Four” factors in deaths and injuries: lack of occupant restraint, aggressive driving including speeding, impaired and distracted driving

### Motor Vehicle Collisions (MVC) by Type

Table 3.1

(Includes roadway, off-road and motorized snow vehicle collisions)

Offences	2017	2018	2019
1_Fatal Motor Vehicle Collisions	0	0	0
2_Personal Injury Collisions	51	39	38
3_Property Damage Collisions	508	414	456
4_Alcohol-related Collisions	25	18	17
5_Animal-related Collisions	201	149	208
6_Speed-related Collisions	70	42	61
7_Inattentive-related Collisions	145	89	77
8_Persons Killed	0	0	0
9_Persons Injured	69	48	47

### Primary Causal Factors in Fatal MVCs on Roadways

Table 3.2

Offences	2017	2018	2019
1_Fatal Motor Vehicle Collisions where Primary Cause is Speed	0	0	0
2_Fatal Motor Vehicle Collisions where Primary Cause is Alcohol	0	0	0
3_Persons Killed where lack of seatbelt use is a Factor	0	0	0
4_Fatal Motor Vehicle Collisions where Primary Cause is Inattentive	0	0	0
5_Fatal Motor Vehicle Collisions where Animal is the Primary Cause	0	0	0

### Fatalities in Detachment area

Table 3.3

	Category	2017	2018	2019
1_Roadway	1_Fatal Incidents	0	0	0
1_Roadway	2_Persons Killed	0	0	0
1_Roadway	3_Alcohol-related Incidents	0	0	0
2_Marine	1_Fatal Incidents	0	0	0
2_Marine	2_Persons Killed	0	0	0
2_Marine	3_Alcohol-related Incidents	0	0	0
3_Off-Road Vehicle	1_Fatal Incidents	0	0	0
3_Off-Road Vehicle	2_Persons Killed	0	0	0
3_Off-Road Vehicle	3_Alcohol-related Incidents	0	0	0
4_Motorized Snow Vehicle	1_Fatal Incidents	0	0	0
4_Motorized Snow Vehicle	2_Persons Killed	0	0	0
4_Motorized Snow Vehicle	3_Alcohol-related Incidents	0	0	0

## 2019 Traffic Progress Results

**Provincial Targeted Outcome: 2% reduction in total motor vehicle collisions by 2019**

The Big Four causal factors of fatal, personal injury and property damage collisions on roadways, waterways and trails: impaired (alcohol/drug), speeding/ aggressive and inattentive/distracted driving and lack of occupant restraint and safety equipment

Local Initiatives such as:

- Impaired driving, lack of occupant restraint, aggressive driving, distracted driving, and animal collisions continue to be the main causations of motor vehicle collisions
- Enforcement of the "Big Four" is a key commitment for officers during dedicated patrol times and especially during identified traffic enforcement campaigns.

Activity	Status	Progress Details
Engage and liaise with Alcohol and Gaming Commission of Ontario (AGCO), licensed establishments and the Fort Frances Traffic and Safety Committee	Relevant Activity Underway	Detachment members continue to liaise with the Alcohol and Gaming Commission of Ontario (AGCO) with regard to special occasion permitting and public events that may impact service delivery. Members utilize the "Last Drink" program and "Impaired Driving Forms" to identify investigations in which alcohol and drug use as being a factor.
Engage and liaise with the Ministry of Transportation (MTO)	Success Demonstrated	Detachment members worked with MTO enforcement officers during Operation Corridor and Operation Safe Trucking. The Detachment also partnered with MTO inspectors on a district "safety lane" campaign in 2019 that was highly successful in removing several mechanically unfit passenger vehicles off the roadways.
Engage trucking companies (safety officers) and trucking associations to ensure the safe operation of commercial motor vehicles (CMVs) on our roadways	Relevant Activity Underway	Ongoing efforts were made by Detachment members to engage local commercial vehicle operators to enhance public safety.
Targeted media releases and public education initiatives	Relevant Activity Underway	Media relations officers collaborated with Corporate Communications to disseminate media releases at the start and conclusion of each of the provincial traffic campaigns. Social media and twitter feeds were utilized to bring awareness to high profile traffic related investigations and situations that may impact on road safety such as weather events and construction.

Education component to students at district schools by the CSO	Relevant Activity Underway	Detachment members continue to partner with Safe Communities Rainy River District and the Rainy River District School Board to present traffic safety information to secondary school students. Officers conduct annual presentations to raise awareness to the perils of substance use and high risk behaviour such as impaired and distracted driving.
Educate our officers regarding CMV safety requirements through seminars and online training	Success Demonstrated	In 2019, two detachment members were trained to conduct CMV inspections. In collaboration with MTO Inspectors, several local traffic initiatives were initiated to target CMV with identified mechanical deficiencies and equipment issues.
Data analysis to identify high risk "Hot Spots" and to develop and implement directed patrol initiatives to include Reduce Impaired Driving Everywhere (RIDE) program	Relevant Activity Underway	Detachment members across the district conducted Reduce Impaired Driving Everywhere (RIDE) initiatives as part of their daily operations and during the Festive RIDE campaigns. The detachment worked in conjunction with Police Services Boards to receive government funding through the Reduce Impaired Driving Everywhere (RIDE) grant. In 2019, detachment members conducted 430 RIDE checks across the District.
Direct enforcement locally and during provincial and national enforcement campaigns	Success Demonstrated	Directed patrols of school zones take place on a daily basis. Operation plans are created for both local and provincial traffic campaigns. Targeting the "Big Four" causal factors of death and injury collisions remain a priority. Impaired driving enforcement numbers increased from 104 in 2018 to 112 in 2019.
Continued partnership with MTO to identify/target commercial motor vehicles and personal vehicles that are mechanically unfit for operation on our roadways	Relevant Activity Underway	The detachment continues to partner with the MTO to identify commercial motor vehicles and companies that have a history of non-compliance with safety inspections and develop enforcement initiatives to address compliance issues.
Identify Community Mobilization and engagement solutions to address traffic safety concerns	Relevant Activity Underway	Ongoing engagement takes place with the Fort Frances Traffic Planning and Safety Committee, By-Law Enforcement and other stakeholders to address traffic related issues and seek input on traffic regulations. Electronic speed signs have

		been deployed in areas of high traffic volume.
Participate in all Provincial Traffic Initiatives and local Focused Patrols/Targeted enforcement	Success Demonstrated	Detachment members participated in all provincially designated traffic campaigns. Police continue to work with community partners to raise awareness. Increased police presence, media awareness and safety messaging continue to be part of focused patrols and traffic enforcement efforts to reduce collisions. Over the past three years there have been zero fatal motor vehicle collisions in the Rainy River District.

## Other Policing Data

### Mental Health

Table 4.1

Contact Made	No Contact Made	Empty BMHS* Forms	Complete BMHS* Forms	BMHS* Compliance
180	3	3	185	103%

\*Brief Mental Health Screener (BMHS)

### 9-1-1 Pocket Dials

Table 4.2

Call Type	2017	2018	2019
Unknown Wireless	311	374	776
Officer Confirmed Pocket Dial	2	8	28
% Officer Confirmed	1%	2%	3%



## 2019 Other Policing Progress Results

### Pocket Dials/False Alarms Progress Results

Partner to reduce the impact/risk/frequency of false alarms

- False alarm calls are high risk response
- Operational 2 in billing summary – high volume, low time standard
- Ineffective use of resources

Activity	Progress Status	Progress Details
Enhance public awareness through education and distribution of prevention messaging	Relevant Activity Underway	Detachment media officers have disseminated media releases reminding the public about the impact 911 pocket dials and false alarms have on police resources. Officers continue to educate and engage with local youth to raise awareness on how to secure cellular devices and eliminate 'pocket dial' 911 calls for service.
Identify Community Mobilization and Engagement Strategies to address false alarms. Engage stakeholders e.g. Police Service Boards and Municipalities to collaborate in the reduction of calls relating to false alarms	Relevant Activity Underway	The Detachment Commander provided messaging to municipalities during annual engagement sessions that explained the impact on police resources when having to respond to "pocket dial" 911 calls and false alarms. When false alarms occur, police will consult with businesses and alarm companies directly to develop proactive strategies that have proven to reduce the number of false alarms.
Apply OPP Policy pertaining to False Alarm notices to inform property owners of reoccurring false alarms	Relevant Activity Underway	Detachment members monitor false alarms to identify locations where a disproportionate number of calls have been received. Officers will work directly with the respective business or security company to bring awareness to the situation, strategize a solution and monitor the outcome. The mobilization of resources has proven to reduce impact on police resources and help to reduce costs for municipalities.

## Community Partnerships Progress Results

Partner and engage with local police services and agencies to implement crime prevention strategy through strength-based approaches to building youth resiliency.

### Priority Description:

- Challenges persist for Indigenous youth in Ontario's northern, small, isolated and remote communities
- Grant funding was received by the OPP for the implementation of a youth-focused initiative - Project Sunset
- Strength –based crime prevention efforts can often mitigate these challenges through a focus on resilience, healthy choices and mentoring
- Detachment to support implementation, reporting and programming support to ensure success

Activity	Progress Status	Progress Details
Support Project Sunset community mobilization strategies in partnership with Public Safety Canada.	Success Demonstrated	Project Sunset concluded programming in 2019. A third party evaluation was completed by Malatest and Associates. The majority of respondents felt project youth had improved resiliency and attitudes with respect to changing anti-social behaviours. Survey data showed peer relationship and school performance scores increased, decision making, traditional knowledge and residency showed increases. And, the total number of disciplinary incidences reduced significantly, demonstrating the program had a positive impact on student school engagement.
Continue support of the implementation of this Project based on Project Venture in accordance with Public Safety Canada and the Ministry of Correctional Services (OPP) partnership agreement geared to preventing and reducing youth crime and anti-social behaviors.	Relevant Activity Underway	The Rainy River District School Board and the Keewatin Patricia District School Board have committed leadership to continue Project deliverables through base funding in collaboration with community partners and respective external funding sources.

## Community Well Being Progress Results

Continue collaborating for an enhanced police response to persons experiencing a mental health crisis

- Hours per officer visit to a hospital and specifically an emergency room with persons suffering from mental health crisis detracts from other community safety initiatives
- Effective response to mental health issues involves a broad spectrum of community service providers, including police, working together in partnership

Activity	Progress Status	Progress Details
Continue to participate in the Transfer of Care protocol with our community health partners	Success Demonstrated	Transfer of Care protocols have been established with Riverside Health Care Facilities and the Atikokan General Hospital. The Detachment Commander and Manager continue to meet quarterly with Hospital administrators to discuss challenges and identify solutions as they arise.
Develop and formalize collaborative response models with community partners	Relevant Activity Underway	Consultation and collaboration took place with the Canadian Mental Health Association on the development of a mobile crisis response worker for the district. The detachment will also endeavour to establish a community mobilization officer to work in partnership with the crisis worker to respond to mental health and addictions-related calls for service. The team will also connect clients with wrap around services.
Engage and liaise with local health care providers during Mental Health Act apprehensions by ensuring the InterRAI Brief Mental Health Screener (BMHS) is being utilized	Success Demonstrated	The detachment maintained a 100 % compliance rate for utilizing the InterRAI Brief Mental Health Screener (BHMS). The information collected from the BMHS assists interagency communication as well as providing data for the Mental Health Navigator at LaVerendrye Hospital. The data collected proves invaluable for accurate reporting to detachment stakeholders to develop a more comprehensive mental health system for the community.
Consultation with key stakeholders including Canadian Mental Health Association (CMHA), Family and Children's Services (Firefly) Riverside Health Care Facilities and the Atikokan General Hospital	Success Demonstrated	Partnerships have been established with key stakeholders including the Canadian Mental Health Association (CMHA), Family and Children's Services (Firefly), Riverside Health Care Facilities and the Atikokan General Hospital. Community mobilization and engagement is occurring. Discussions take place on a regular basis to identify gaps in

		service delivery to ensure the best possible care to community members in crisis.
Increase effectiveness of police response to calls for service through education and consultation with local stakeholders such as the CMHA, FACS, Riverside Health Care Facilities and the Atikokan General Hospital	Relevant Activity Underway	Consultations and discussions continue to take place with stakeholders to determine what response model will best meet the needs of the community.
Enhance the training provided to frontline officers and supervisors to effectively deal with persons managing their mental health issues. Presentations from CMHA, online training, block training and via Mental Health/Vulnerable Persons expertise/resources provided by OPP Community Safety Services.	Relevant Activity Underway	All detachment members have received Mental Health First Aid Training as part of the OPP's Healthy Workplace Strategy and response to mental health calls for service. Critical Incident Stress Response, Peer Support and Employee/Family Assistance program is provided to employees experiencing difficult situations. De-escalation training for members dealing with emotionally disturbed persons has been provided locally and through in-service training.

Animal Collisions

Activity	Progress Status	Progress Details
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Other Progress Results

Activity	Progress Status	Progress Details
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## Endnotes

### Table 1.2 Hours (Field Personnel)

Source: Ontario Provincial Police, Daily Activity Reporting (DAR) System, Business Intelligence (BI) Cube. (2020/03/16)

Note: Based on Total hours of activity reported in DAR under selected Obligated Duty Codes (CCC, Traffic, Patrol, Total) reported to Home Location.

The % change is based on last year over previous year.

### Table 1.3 Criminal Code & Provincial Statute Charges Laid

Source: Ministry of the Attorney General Integrated Court Offence Network (ICON) (2020/03/16)

Note: Charges are based on date charge added into the court system (ICON) and not date of offence.

"Other" charges is comprised of CAIA, Other Provincial & Federal Offences including drug offences.

The % change is based on last year over previous year.

### Tables 2.1, 2.2, 2.3, 2.4, 2.5

Source: Records Management System (RMS Niche) All Offence Level BI Cube, (2020/03/16)

Note: Actual occurrences, Stats Can Valid occurrences only, Non-FN Coverage Types only, Primary Offence Level only, Violent & Property Crime, Other Criminal Code and Federal Statute categories aligned with public reporting standards. The % change is based on last year over previous year. For a more detailed explanation of Uniform Crime Reporting Codes see Statistics Canada, Uniform Crime Reporting at [www.statcan.gc.ca](http://www.statcan.gc.ca)

### Table 2.1 Violent Crimes

#### Corresponding Primary Offence Levels

01\* Murder 1st Degree, Murder 2nd Degree, Manslaughter, Infanticide

02 Criminal Negligence Causing Death, Other Related Offences Causing Death

03 Attempted Murder, Conspire to Commit Murder

04 Aggravated Sexual Assault, Sexual Assault with a Weapon, Sexual Assault, Other Criminal Code \* Sec. 151 – Sec. 160, Sexual Interference, Invitation to Sexual Touching, Sexual Exploitation, Sexual Exploitation of a Person with a Disability, Incest, Corrupting Morals of a Child, Sexually Explicit Material to Child with Intent, Luring a Child via a Computer, Anal Intercourse, Bestiality – Commit/Compel/Incite Person, Voyeurism

05 Aggravated Assault Level 3, Assault with a Weapon, Assault Level 1, Unlawfully Causing Bodily Harm, Discharge Firearm with Intent, Using Firearm (or imitation) in commission of offence, Pointing a Firearm, Assault Peace Officer, Assault Peace Officer with a Weapon OR Cause Bodily Harm, Aggravated Assault on Peace Officer, Criminal Negligence – Bodily Harm, Trap Likely to or Cause Bodily Harm, Other Assaults / Admin Noxious thing

06 Kidnapping / Confinement, Kidnapping, Forcible Confinement, Hostage Taking, Trafficking in Persons, Abduction Under 14, Abduction Under 16, Remove Child from Canada, Abduction Contravening A Custody Order, Abduction – No Custody Order

07 Robbery, Robbery of Firearms

08 Extortion, Intimidation of a Justice System Participant or a Journalist, Intimidation of a Non-Justice Participant, Criminal Harassment, Threatening / Indecent Phone Calls, Utter Threats, Explosives, Arson – Disregard for Human Life, Other Criminal Code \* against public order

\*Homicide Data is extracted from Homicide Survey

### Table 2.2 Property Crimes

#### Corresponding Primary Offence Levels

01 Arson

02 Break & Enter, Break & Enter – Firearms, Break & Enter – Steal firearm from motor vehicle

03 Theft Over, Theft Over \$5,000 – Motor Vehicle, Theft from Motor Vehicles Over \$5,000, Theft Over \$5,000 Shoplifting, Theft of Motor Vehicle

04 Theft Under \$5,000, Theft Under \$5,000 – Motor Vehicle, Theft from Motor Vehicles Under \$5,000, Theft Under \$5,000 Shoplifting

05 Possession of Stolen Goods, Trafficking in Stolen Goods over \$5,000 (incl. possession with intent to traffic), Possession of Stolen Goods over \$5,000, Trafficking in Stolen Goods under \$5,000 (incl. possession with intent to traffic), Possession of Stolen Goods under \$5,000

06 Fraud, Identity Theft, Identity Fraud

07 Mischief, Mischief to Property Over \$5,000 Exp., Mischief to Property Under \$5,000 Exp., Mischief to Religious Property Motivated by Hate, Altering / Destroying / Removing a vehicle identification number

### Table 2.3 Other Criminal Code

#### Corresponding Primary Offence Levels

01 Offensive Weapons – Explosives, Use of Firearm in Offence, Offensive Weapons – Weapons Trafficking, Possess Firearm while prohibited, Other Criminal Code \* Sec. 78 – Sec. 96, Import / Export – Firearm / Weapon / Ammunition / Device, Offensive Weapons – Point Firearm, Other Criminal Code \* Sec. 105 – Sec. 108, Breach of Firearms Regulation – Unsafe Storage

02 Prostitution – Bawdy House, Live on avails of prostitution, Parent / Guardian Procure sexual activity, Prostitution under 18 – Procuring, Prostitution – Other Prostitution, Betting House, Gaming House, Other Gaming and Betting, Bail Violations, Counterfeit Money, Disturb the Peace, Escape Custody, Indecent Acts, Child Pornography, Voyeurism, Public Morals, Lure Child via Computer, Obstruct Public Peace Officer, Prisoner Unlawfully at Large, Trespass at Night, Fail to Attend Court, Breach of Probation, Threatening / Harassing Phone Calls, Utter Threats to Property / Animals, Advocating Genocide, Public incitement of Hatred, Unauthorized record for sale, rental, comm. Distribution, Other Criminal Code \* Sec. 46 – Sec. 78.1, Property or Services for Terrorist Activities, Terrorism – Property, Participate in Activity of Terrorist Group, Facilitate Terrorist Activity, Instruct Terrorist Act, Harbour or conceal a Terrorist, Hoax Terrorism, Offensive Weapons – Careless use of firearms, Bribery / Perjury, Other Criminal Code \* Sec. 176 – Sec. 182, Interception / Disclosure of Communication, Other Criminal Code \* Sec. 215 – Sec. 319, Other Criminal Code \* Sec. 337 – Sec. 352, Other Criminal Code \* Sec. 415 – Sec. 427, Intimidation of Justice System Participant, Other Criminal Code \* Sec. 437 – Sec. 447, Offences Related to Currency, Proceeds of Crime, Attempts, Conspiracies, Accessories, Instruct Offence for Criminal Organization, Commission of offence for Criminal Organization, Participate in Activities of Criminal Organization, Other Criminal Code \* Sec. 462 – Sec. 753

## OPP RAINY RIVER DISTRICT Detachment 2019 Annual Progress Report

### Table 2.4 Drugs

#### Corresponding Primary Offence Levels

01 Possession–Heroin, Possession–Cocaine, Possession–Other Controlled Drugs and Substances Act (CDSA), Possession–Cannabis, Possession–Methamphetamine (Crystal Meth), Possession–Methylenedioxymphetamine (Ecstasy)  
02 Trafficking–Heroin, Trafficking–Cocaine, Trafficking–Other CDSA, Trafficking–Cannabis, Trafficking–Methamphetamine (Crystal Meth), Trafficking–Methylenedioxymphetamine (Ecstasy)  
03 Import/Export–Heroin, Import/Export–Cocaine, Import/Export–Other Drugs, CDSA \*Sec.6 Import/Export

### Table 2.5 Federal Statutes

#### Corresponding Primary Offence Levels

01 Other Federal Statutes, Bankruptcy Act, Income Tax Act, Canada Shipping Act, Canada Health Act, Customs Act, Competition Act, Excise Act, Youth Criminal Justice Act (YCJA), Immigration and Refugee Protection Act, Human Trafficking (involving the use of abduction, fraud, deception or use of threat), Human Smuggling fewer than 10 persons, Human Smuggling 10 persons or more, Firearms Act, National Defence Act, Other Federal Statutes

### Table 2.6 Intelligence-Led Policing – Crime Abatement Strategy

Source: Records Management System (RMS Niche) Extract Report, (2020/03/16)

Information is derived from the ILP-CAS Persons Search Report RMS Niche.

### Table 3.1 Motor Vehicle Collisions (MVC) by Type

(Includes roadway, off-road and motorized snow vehicle collisions)

Source: Ontario Provincial Police, Collision Reporting System (CRS), (2020/03/16)

Note: Count of Reportable Fatal, PI and PD Collisions entered into the eCRS for MVC, MSV and ORV Report Types regardless of status, excluding FN detachments. Count of Alcohol-related collisions where Alcohol-Involved indicated as Yes in eCRS.

The % change is based on last year over previous year.

### Table 3.2 Primary Causal Factors in Fatal MVCs on Roadways

Source: Ontario Provincial Police Collision Reporting System (CRS), (2020/03/16)

Note: Count of Reportable Fatal Collisions entered into the eCRS where Report Types is MVC only regardless of status, excluding FN detachments. Total Fatal Collisions includes collisions where causal factors are not listed in this table. Count of Speed-related collisions where contributing factor speed or speed too fast for conditions OR driver action exceeding speed limit or speed too fast for conditions. Count of Alcohol-related collisions where Alcohol-Involved indicated as Yes in eCRS. Count of collisions where victim type is deceased and safety equipment use is equipment not used but available or no equipment available. Count of collisions where distracted drivers is based on contributing factor of inattentive driver or driver condition reported as inattentive. Count of collisions where wildlife a factor is contributing factor reported as animal - wild or domestic.

The % change is based on last year over previous year.

\* Seatbelt includes: Use unknown, lap and shoulder belt, lap belt only, lap belt only of combined assembly, child safety seat used incorrectly, child safety seat used correctly, other passive restraint device.

### Table 3.3 Fatalities in Detachment Area

Source: Ontario Provincial Police, Collision Reporting System (CRS), (2020/03/16)

Note: Count of Fatal incidents and persons killed entered into the eCRS where Collision Type is reported as Fatal by report type (MVC, Marine, MSV, ORV). Alcohol-related is a count of the incidents where Alcohol-Involved on the Details Screen reported as Yes. First Nation Detachments were excluded from this count. Motorized Snow Vehicles Statistics are reported seasonally from October 1st to March 31st each reporting period. The % change is based on last year over previous year.

### Table 4.1 911 Pocket Dials

Source: Computer Aided Dispatch (CAD) System, (2020/03/20)

Note: CAD data and will not mirror any other data sources on how 911 calls/911 hang ups are reported. 911 Officer Confirmed Pocket Dial data represents CAD occurrences entered by PCC Communicators for calls received with no-voice contact from cellular devices only. Where an officer confirms that a 911 Wireless call was indeed a 911 Pocket Dial the event types be changed and may not mirror other data sources (e.g. Niche) that reference 911 calls. This represents only a small percentage of all 911 calls handled and dispatched by the OPP. \*Please note, in November of 2018, PCCs introduced new policy with respect to 911 calls, specifically ones that came into the CAD system without a telephone call. Data reporting for 2019 will be reflective of new policy.

### Table 4.2 2019 Mental Health Strategy Data

Source: Records Management System (RMS Niche), (2020/02/20). Compliance breaks down the number of occurrences with a Mental Health UCR code present vs. the number of occurrences with a BMHS form present.

Note: Occurrences between 2019/01/01 00:00 and 2019/12/31 23:59

\* Occurrences with MH UCR Code 8529



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June 30, 2020

The Honourable Sylvia Jones

Solicitor General

George Drew Building

18th Floor

25 Grosvenor St.

Toronto, ON M7A 1Y6

### **RE: OPP Detachment Board Composition**

The purpose of this letter is to share our views regarding OPP detachment board composition, on behalf of the members of the Ontario Association of Police Services Boards (OAPSB).

These views are informed by three key occurrences:

1. Our 2016 survey of members regarding the legislative rewrite, which received an 80% response rate;
2. The OPP Governance Summit we hosted in January 2020, in which our members discussed Detachment Board composition with policy staff from your Ministry; and
3. The recent position paper of the Association of Municipalities of Ontario (AMO) titled *New Ontario Provincial Police Detachment Boards: Building a Framework for Better Policing Governance* dated 1 May 2020.

Firstly, please know that we applaud the extension of OPP governance to over 200 more communities. This is a tremendous step in that OPP policing is optimally aligned with the people's needs, values and expectations.

We also applaud the legislative requirement for police board members to successfully complete training and implore you to include competency-development training as part of that requirement (i.e. "*how* to govern police" training).

There is overwhelming consensus among our members that a single model will not serve the interests of every community in Ontario. Our members made it loud and clear at the OPP Governance Summit that, when it comes to creation of OPP detachment boards, that "one size will not fit all" and larger boards are preferable to insufficient representation of affected communities. We believe that AMO shares this view.

OAPSB has a long history of collaborating with AMO on positions of mutual interest, while maintaining organizational independence. This relationship reflects our member boards' relationships and appropriate independence from the municipal councils in their communities – the subject of the 2014 OAPSB paper "[\*Independent Citizen Governance of Police – Reasons & Principles\*](#)". Many municipal councillors appointed to boards are also members of AMO, thereby strengthening our relationship.

It is within this context that we write to state our difference of opinion with several key aspects of AMO's suggestions regarding OPP detachment board composition. Specifically:

1. OPP detachment boards should remain **independent, stand-alone local boards**. They should not be based on District Social Services Administration Boards (DSSAB) nor municipal council for that matter. Police governance is far too complex to add it onto a governing body that is focussed on other matters. This is one of the many reasons police governance training for new board members is essential. Detachment boundaries are not congruent with DSSAB boundaries, which unnecessarily complicates board jurisdiction. DSSAB composition is overwhelmingly municipal councillors and their staff, which is not a reasonable balance of municipal councillors and independent directors. Our northern Zone Directors inform us that their constituent boards are overwhelmingly opposed to this suggestion for a convenient solution, and question how police governance could be so disregarded with this suggestion.
2. **Provincial appointees** make invaluable contributions to our member police boards, and are a key component to the balance of municipal councillors and independent directors that makes up all police boards in Ontario today. We note that the jurisdictional scan that was provided in the AMO report was incomplete. A comprehensive look at police boards across Canada reveals that, on average, more than two-thirds of board members are independent directors rather than municipal councillors or municipal staff.

Province	Municipal Board Composition			Remarks
	Councillors	Municipally appointed citizens	Provincially-appointed citizens	
BC	2		Up to 7	
AB	1-2	3 -10		staff may serve in councillors' places
SK	3	2		
MB	Up to 2	2 or more	1-2	
NB	1+	1+	1+	
NS	2	2	1	
QC, NL, PEI				No boards
<b>Total</b>	<b>Up to 12</b>	<b>9 to 20+</b>	<b>Up to 12+</b>	
ON - Current OPP contract boards	1-2	1	1-2	

Notwithstanding historic challenges and delays in provincial appointments, replacing them all with councillors or municipal staff serves to solve one problem by creating a larger one: the loss of balance and independence on police boards. Clearly the other provinces in Canada have seen this, and have reduced the overall number of municipal councillors or their staff to ensure an appropriate balance of views and board independence is preserved.

A better solution would be to allow detachment boards themselves to appoint a citizen who is neither a municipal councillor nor municipal staff for a period of three (3) years, into any provincial (or municipal) appointment that goes vacant for 90 days or more. This would ensure OPP detachment

boards remain well appointed while preserving the balance of perspectives and board independence.

In summary, we have surveyed, focus grouped and researched the matter of OPP detachment board composition, and have concluded that:

1. OPP detachment board composition needs to be flexible enough to adapt to the widely-varied groupings of communities policed by OPP communities.
2. Just as police must be afforded a certain degree of independence to properly undertake their duties, so must police boards. Increasing the number of municipal councillors would upset a delicate balance of views on police boards today, and significantly erode police boards' essential independence.
3. OPP detachment boards should remain independent local boards, and not become part of District Social Services Administration Boards (DSSAB) by design, nor extensions of municipal councils by composition;
4. Detachment boards themselves should be allowed to appoint a citizen who is neither a municipal councillor nor municipal staff for a period of three (3) years, into any board appointment that goes vacant for 90 days or more.

Thank for considering our Association's perspective on these matters.

Yours truly,



Patrick Weaver  
Chair



Fred Kaustinen  
Executive Director

cc:

Deputy Minister Di Tommaso  
AMO President McGarvey  
OPP Commissioner Carrique  
OPPA President Jamieson  
OAPSB Board of Directors &  
Members

## AGENDA

### 2020 OAPSB ANNUAL GENERAL MEETING (AGM)

Friday, May 29<sup>th</sup>, 2020

Virtual Call

3:00 PM

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1. **CALL TO ORDER AND INTRODUCTIONS** **Patrick Weaver, Chair**

*THAT the meeting be called to order.*

2. **MINUTES OF THE 2019 Annual General Meeting** **Patrick Weaver, Chair**

*THAT the minutes of the Annual General Meeting held May 24, 2019 at the Caesars Windsor be approved.*

3. **CHAIR'S REPORT** **Patrick Weaver, Chair**

*THAT the Chair's Report be received.*

4. **FINANCIAL REPORT** **Patrick Weaver, Treasurer**

*THAT the audited Financial Statements for 2019 be approved, and*

*THAT the firm Baker Tilly Trillium LLP be appointed as Auditor for 2020 financial Statements.*

5. **RESOLUTIONS REPORT** **Fran Caldarelli, Director**

**Resolution #1 – Shuniah PSB**

*THAT the Ontario Association of Police Services Boards research and advocate Transport Canada to create Memorandums of Understandings with their respective police services of jurisdiction to work closely with local law enforcement when passengers are travelling with large amounts of money and/or drugs so that the local enforcement officer can investigate and determine if there is any possibility of the traveller(s) engaging in any illegal activity.*

## **Resolution 2 – Norfolk County PSB**

*THAT OAPSB formally request the OPP Municipal Policing Bureau to provide information to determine the true staffing shortage across all municipal contracts and the resultant service level concerns, including any salary lapse;*

*Request statistics to verify the number of officer time (hours) diverted away from the 911 calls and, responses to municipal By-Laws and False Alarms;*

*Commence discussions to effectively return staffing to municipally accepted levels and compensate municipalities for the equivalent of the salary lapses, now and going forward; and*

*Have an open, transparent and frank discussion with the Ministry of the Solicitor General to find a definition of the term "adequate and effective policing" that is acceptable to and involves the municipal Police Service Boards.*

## **6. NOMINATION REPORT**

**Holly Doty, Staff**

*THAT the membership approves the proposed Board of Directors for the year 2020/2021*

Zone 1	Kevin Holland, Lakehead PSB
Zone 1A	Doug Jelly, Temiskaming Shores PSB
Zone 2	King Yee, Brockville PSB
Zone 3	Rick Milne, New Tecumseth PSB
Zone 4	Ken Gansel, Niagara Region PSB
Zone 5	Lisa MacDonald, Wellington County PSB
Zone 6	Patrick Weaver, Chatham-Kent PSB
Director - Toronto	Jim Hart, Toronto PSB
Big 12	Fran Caldarelli, Greater Sudbury PSB
Big 12	Karen Fisher, Durham Regional PSB
Big 12	Don MacVicar, Hamilton PSB
Big 12	Daljit Nirman, Ottawa PSB
Section 10 (North)	Don Smith, Shuniah PSB
Section 10 (South-West)	Dan Besso, Hamilton Township PSB
Section 10 (South-East)	Jim Maudsley, Thames Centre PSB

## **6. New Business**

## **7. ADJOURNMENT**

*THAT the meeting be adjourned at \_\_\_\_\_.*



## **SAVE THE DATE – OAPSB 2021 SPRING CONFERENCE**

**May 26 – 29**

Marriott on the Falls  
Niagara Falls ON