

TOWN OF FORT FRANCES

Police Services Board

AGENDA - April 23, 2021, 8:30 AM

MEETING - Civic Centre

Session #3

Microsoft Teams meeting

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[+1 807-701-5975,,928753349#](#) Canada, Thunder Bay

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Page

1. **Call to Order**
2. **Disclosure of pecuniary interest and the general nature thereof**
3. **Approval of Agenda**
4. **Approval of Previous Board Minutes**
 - 4.1 Session no 2 - 26 March 2021 2 - 13
5. **New Business**
 - 5.1 Update -One detachment - one board matter 14 - 21
6. **Standing Items**
 - 6.1 Detachment Commander's Report
7. **In-Camera**
 - 7.1 personal matters about an identifiable individual, including municipal or local board employees;
8. **Next Meeting Date: 28 May 2021**
9. **Adjournment**

TOWN OF FORT FRANCES

MINUTES

SESSION NO. #2

March 26, 2021

The meeting of Police Services Board of the Town of Fort Frances was held in the Civic Centre and virtually on March 26, 2021 from 0832 to 1016 hrs.

PRESENT: Chairperson , Councillor J. McTaggart, L. Hamilton, G. Rogozinski, Mayor J. Caul (ex-officio)

ALSO PRESENT: K. Haney, Deputy Clerk, Detachment Commander N. Schmidt, Staff Sargent Derek McLean, Randy Thoms (B93) Acting Superintendent, Chuck Wesley (0935-1007 hrs)

REGRETS:

1. Call to Order - 0832 hrs / Roll Call

2. Disclosure of pecuniary interest and the general nature thereof None

3. Approval of Agenda

3.1 Agenda - 26 March 2021

3.1 Caul - Rogozinski THAT the Police Service Board approve the March 26, 2021 agenda as prepared

CARRIED

4. Approval of Previous Board Minutes

4.1 Session No. 1 - 29 January 2021 - Approved as presented

4.1 Caul - Hamilton: THAT the minutes of the Board meeting being Session No. 1 dated 29 January 2021 having been typed and distributed to members now be approved

CARRIED

5. New Business

5.1 Detachment Board Framework - Discussion held. Proposal due by June 7, 2021. Creation of working group first course of action. Councillor McTaggart, Mayor J. Caul, Deputy Clerk, K. Haney and Clerk, L. Slomke will meet to discuss initial correspondence to reach out to other nine municipalities for options as to what future composition could look like.

5.2 Letter S10 Update March 2021

5.2 Rogozinski - Hamilton: THAT the Police Services Board Committee receive the OPP governance update and framework and further that the Police Service approve the creation of a working group and that Mayor Caul and Councillor McTaggart sit on said group

CARRIED

5.3 Foot Patrols - no focus patrol implemented at this point rather a daily direction provided to members to be a part of the downtown core and remain visible. Downtown focus 0300-0600 hrs

6. Standing Items

- 6.1 Detachment Commander's Report - January & February (please find attached) - Sgt D. McLean reviewed the Detachment Commander's report on N. Schmidt's behalf.

7. Information

- 7.1 Information - Virtual Zone 1 Meeting - April 12 (morning) - Details specific to meeting will be forwarded at a later date

8. Next Meeting Date

23 April 2021

9. In-Camera

- 9.1 personal matters about an identifiable individual, including municipal or local board - selection process

- 9.1 Hamilton - Rogozinski 1007 to 1015 hrs - THAT Council now meet in-camera to address a matter pertaining to: personal matters about an identifiable individual, including municipal or local board employees; more specifically item 2.1 recruitment matter.

CARRIED

- 9.1 Caul-Hamilton: THAT the Fort Frances Police Services Board approve Councillor J. McTaggart sit on the recruitment panel for Detachment Commander selection

CARRIED

10. Adjournment

- 10.1 Meeting adjourned at 1016 hrs

- 10.1 Caul - Hamilton THAT this meeting of the Town of Fort Frances Police Services Board be now closed

CARRIED

Councillor J. McTaggart
(Chairperson)

Board Secretary Karyn Haney

Office of the Solicitor GeneralOffice of the Breaudusolliciteur généra



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132130212021404
By emailBy email

March 18, 2021

Dear Heads of Council and First Nations Chiefs:Dear Heads of Council and First Nations Chiefs:

I am writing to provide you with an update on the new Ontario Provincial Police (OPP) the new Ontario detachment boards under the detachment Safety and Policing Act, 2019 (OSPAA/CSPA) and Policing

As you may remember from February 2020, the Ministry of the Solicitor General conducted seven regional roundtable sessions across the province and discussed these sessions focused on new OPP-related requirements under the CSPA. Municipalities and First Nation communities receiving policing services from the OPP were invited to learn more about new OPP legislative and regulatory requirements and provide feedback to inform requirements and related regulatory proposals.

In addition, we heard from many of you through letters and engagement opportunities, including letters and engagements associated with the Ontario MOU Municipal Association and Rural Ontario Municipal

what you would like your new OPP detachment look like.

In response to In response to, you OPP detach your feedback framework an OPP detachment board frame developed that developed a/liquid provide provide municipalities and First Nation communities municipalities and Fir receiving directing or support to services from the OPP services from the OPP the flexibility to cre board that reflects your community and local that reflects needs community and

[illegible]

Municipalities and First Nations within a detachment determine the composition of their board(s) as well as the composition of the proposal board(s) and submit their proposal to the ministry. For example, after determining the composition of their proposal board(s), municipalities and First Nations within a detachment select one municipality or First Nation to complete and submit the proposal on behalf of the detachment.

Dear Heads of Council and First Nations Chiefs
Page 2

Proposals must meet the requirements set by the ministry, which include a number of five members per board and a requirement that each board should be composed of 20% community representatives and 20% appointed representatives. At the end, municipalities and First Nations are requested to identify the names of the individuals that will be participating on the detachment board. Rather, you are only asked to identify the number of seats each municipality and First Nation will be allocated on the detachment board as well as the number of community representatives allocated on the board and provincial appointments.

To streamline and support the proposal process, the ministry has developed a digital form that can be accessed using the link included [here](#).

The ministry will work with municipalities and First Nations to obtain any outstanding information/proposals and support you in submitting a complete proposal. However, if a proposal still does not meet the minimum requirements, a proposal is not submitted or a proposal and/or if no consensus is reached on the composition of the board then the ministry will determine the composition of the detachment board.

Completed proposals are to be submitted to the ministry by to be submitted by Monday, June 7, 2021.

We recognize the significant implications of the COVID-19 pandemic on municipalities and First Nations. For this end, in addition to the written supporting material attached here, we are pleased to work directly through virtual information sessions.

If you have questions related to OPP detachment board, please contact Sarah Caldwell, Director of Community Safety, at sarah.caldwell@ontario.ca. If you have questions about the proposal process, please contact Joanna Reading, Senior Policy Advisor, at joanna.reading@ontario.ca.

Sincerely,



Sylvia Jones
Solicitor General

Enclosures

c: Chief Administrative Officers

Municipal Clerks



CONTEXT CONTEXT

- Ontario passed the **Ontario Police Services Act, 2019 (OSPA)** and established the **Ontario Police Services Board (OPSB)** in 2019. The **OSPA** will repeal the **Police Services Act, 1990 (PSA)**.
- Section 67 of the **OSPA** requires there be **one or more OPP detachment boards**, or more than one OPP detachment board, for each municipality or in a First Nation community.
- The Ministry is required to develop a **regulatory framework** to develop the composition of each OPP detachment board. The ministry has developed an "OPP Detachment Board Framework".

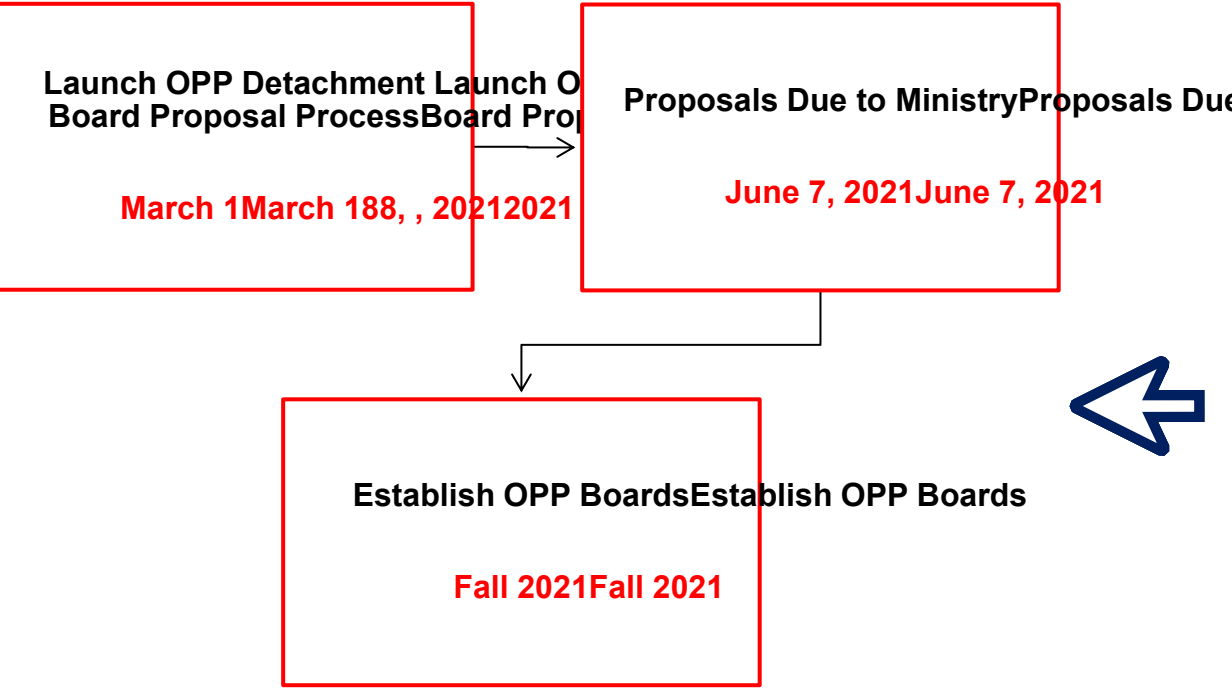


FRAMEWORK FRAMEWORK

- The **OPP Detachment Board Framework** will provide municipalities and First Nations including those that:
 - Are directly policed by the OPP;
 - Employ their own First Nations Constables but receive support from the OPP;
 - Receive "OPP Dedicated" policing (i.e. North Caribou Lake and Wapekeka First Nation).
- By enhancing civilian governance, the **OPP Detachment Board Framework** will:
 - Ensure each municipality and First Nation receiving OPP services has a board that represents their local perspectives, needs, and priorities;
 - Provide opportunities for municipalities and First Nations to collaborate on efforts to improve public safety.



TIMELINE



PROCESS



- To ensure the objectives of the **OPP Detachment Board Framework** are met, the ministry has developed a flexible approach that allows municipalities and First Nations to determine the preferred composition of their detachment board(s) using a digital form provided by the ministry.
 - Link to Digital Form: [OPP Board Proposal Form](#)
- Municipalities and First Nations within a detachment will be required to develop and submit a proposal indicating the composition of their board(s). The proposal should include the number of seats each municipality and First Nation will be allocated on the detachment board as well as the number of community representatives and provincial appointments.
- The ministry will work with each municipality and First Nation to ensure they understand the minimum requirements set by the proposal and provide support to ensure each detachment submits a complete proposal. However, if a detachment is unable to come to a consensus, the ministry will determine the composition of the detachment board(s).
- The ministry is offering virtual information sessions for municipalities and First Nation communities to address outstanding questions and clarify concerns related to the proposal requirements and process, upon request.

✓

OPP DETACHMENT BOARD COMPOSITION REQUIREMENTS

MINIMUM REQUIREMENTS

MINIMUM REQUIREMENTS

| | |
|--------------------------------|--|
| Minimum SizeMinimum Size | 5 members5 members |
| Maximum SizeMaximum Size | NoNone |
| Community Representatives Co | 20% 20% Community Representationpresentation <ul style="list-style-type: none">• Province to appoint community representative(s) if municipal council/band council fail to appoint representatives by joint resolution by joint resolution |
| Provincial AppointmentsProvinc | 20% 20% Provincial Appointeesappointees |



CONTACT INFORMATION

| | |
|--|--|
| General Information/OPP Info Detachment Board Proposal Det Process Process | Community Safety and Intergovernmental Policy BranchCommunity Safety and Intergovernmental Policy Branch Joanna Reading (Joanna.Reading@ontario.ca)Joanna.Reading@ontario.ca |
| Civilian Governance Options Civ for First Nations for First Nation | Indigenous Engagement Unit Indigenous Engagement Unit Ashley O'Connell (Ashley.OConnell@ontario.ca)Ashley O'Connell |

Q1: What are the key differences between the section 10 board framework under the Police Services Act (PSA) (1990) and the new OPP detachment board framework under the OPP Detachment Board Framework Act (2021) (CSPA)?

A1: A1:

- The OPP currently polices 326 municipalities. Of these, only those under a section 10 agreement have access to police services 326 municipalities. This means there are 178 municipalities that do not participate on a board and as a result do not have access to civilian governance. This means there are 178 municipalities that do not participate on a board and as a result do not have access to civilian governance.
- Under the CSPA, all municipalities receiving OPP policing services will have the opportunity to participate on an OPP detachment board. OPP detachment board.
- In terms of the roles and responsibilities of board members, the role of OPP detachment boards will include additional responsibilities not required for section 10 boards under the PSA (1990) such as:
 - considering any community safety and well-being issues and adopting a community safety plan for the detachment;
 - establishing local policies, in consultation with the detachment commander, in respect to policing in the area receiving policing from the detachment; and
 - ensuring local action plans prepared by the detachment commander address the objectives and priorities determined by the board.
- Under the CSPA, OPP detachment board members will be required to:
 - consult with the OPP Commissioner on the selection of a detachment commander;
 - monitor the performance of the detachment commander;
 - provide an annual report to the municipalities and band councils served by the OPP.
- OPP detachment boards will also provide a forum for municipalities and First Nations within a detachment to coordinate and collaborate on strategies to address common issues that is not present under the PSA.

Q2: What does the transition to the new OPP detachment board framework mean for municipalities and First Nations currently receiving policing services from the OPP?

A2:

- Until the Act comes into force, the ministry will continue to renew section 10 agreements that are set to expire until the Act comes into force. 2021.
- However once the CSPA comes into force, all existing section 10 agreements will be dissolved and municipalities will be required to dissolve their current board structures and transition to the new OPP detachment board model.
- To do this, the ministry is committed to providing sufficient time and adequate supports to municipalities currently participating on a Section 10 board or a separate board to receive OPP policing without a formal agreement/contract (e.g. Service/Contract/Agreement/Community Policing Advisory Committees (CPAC) as they dissolve their current board structures and transition to the new OPP detachment board model.

Q3: When will the CSPA come into force?

A3: A3:

- The ministry is working towards the Act being proclaimed in early 2022.

Q4: Which municipalities and First Nations are included in the new OPP detachment board framework?

A4:

- The OPP detachment board framework will provide governance to municipalities and First Nations receiving policing from OPP detachments.
- More specifically, the framework includes 326 municipalities currently policed by the OPP.
- The First Nations included in this framework include the 43 First Nations that are currently policed by the OPP (i.e., zone policing without a funding agreement) or employ their own First Nations Constables but do not have a funding agreement with the OPP (i.e., "OPP-Administered" or "First Nations Policing Program (FNPP) Stream Two agreements under the FNPP).

Q5: What role will municipalities and First Nations have with respect to the OPP Detachment Board proposal process?

A5:

- Municipalities and First Nations within a detachment area will be required to submit a proposal indicating the composition of the detachment board and the number of additional board members recommended.
- The ministry will only accept one proposal per detachment.
- Municipalities and First Nations within a detachment will be required to develop and submit a proposal to the ministry.
 - For example, after determining the composition of the detachment board, municipalities and First Nations within a detachment may select one municipality or First Nation to complete and submit the proposal.

Q66What information is the ministry requesting in the proposal form?: What information is the ministry requesting in the propo

A66:

- Municipalities and First Nations within a detachment board will be required to submit information on the composition of their board(s).
- Municipalities and First Nations will not be required to identify the names of the individuals that will be participating on the detachment board. Rather, they will be required to identify the number of seats each municipality and First Nation will be allocated on the detachment board as well as the number of community representatives and provincial appointments.
- If a municipality and/or First Nation chooses not to participate on a detachment board and forfeits their seat, they will be required to indicate this in the proposal.

Q67Factors to consider when requesting more than one detachment board

A67:

- The CSPA allows an OPP detachment to establish one, or more than one, OPP detachment board.
- Detachments that are considering requesting more than one detachment board should consider factors such as:
 - Geography (e.g. distance between municipalities and First Nations)
 - Variations in population size
 - The number of municipalities and First Nations within an OPP detachment; and
 - Service demands (e.g. calls for service)
- However, if proposing more than one OPP detachment board, municipalities should also consider challenges associated with multiple boards (e.g. inability to fill vacancies) and the costs associated with operating additional boards.

Q8:Will municipalities/First Nations that are participating in OPP by providing OPP support be allowed to participate on both OPP detachment boards?

A8:

- Yes. Municipalities and First Nations are allowed to participate on both OPP detachment boards.
- Representation must be determined by the detachment board.
- Municipalities participating on both OPP detachment boards will be required to cover the costs associated with participating on two boards (i.e. operational costs).

Q9What is considered a “completed proposal?”

A9:

- Each detachment will be required to complete one proposal using the digital form provided by the ministry.
- A completed proposal is one that meets the minimum requirements provided by the ministry.
- The ministry will work with each detachment to obtain the information required to complete the proposal.
- If however in the end if a proposal does not meet the minimum requirements set by the ministry or a proposal is not submitted, a detachment is unable to come to a consensus, the ministry will determine the composition of the detachment board.

Q10What support will the ministry provide municipalities and First Nations throughout the board proposal process?

A10:

- Virtual information sessions will be held by the ministry to provide information to municipalities and First Nation communities to address outstanding questions and clarify concerns related to the proposal requirements and process.
- If your detachment is interested in attending an information session, please forward your request to the ministry at Joanna.Redding@ontario.ca.

Q11What is the purpose of provincial appointments on OPP Detachment Boards?: What is the purpose of provincial appointm

A11:

- Provincial appointees will provide advice to the board independent of municipal/band councils.
- However, members of the detachment board are reflective of the communities they serve, to ensure members of the municipalities/First Nation Chief and Councils will have the ability to nominate individuals for consideration and provincial appointments.

Q22Will the government address the current backlog in provincial appointments?government address the current backlog in

A22

- We know there are concerns related to the number of vacant provincial appointments and the length of time these We know there are concerns related to the number of vacant provincial appointments and the length of time these appointments remain unfilled.appointments remain unfilled.
- We have made significant progress in reducing the backlog of provincial appointments. Since taking over provincial appointments over office in 2018, we have filled approximately 124 provincial appointment vacancies on section 10 boards.office in 2018, we have filled approximately 124 provincial appointment vacancies on section 10 boards.
- We will continue to work with municipalities and First Nations to ensure provincial appointments are made in a timely manner.appointed in a timely manner.

Q33Why are First Nations with Self-Administered Police Services not included in the OPP Administered Police Services not included in the OPP framework?framework?

A33

- First Nations that receive policing from a Self-Administered First Nation Police Service (SA FNPS) are not included Administered in the OPP detachment board framework as they are already represented on boards and/or have their own police in the OPP detachment governing authorities. governing authorities.
- In addition, SA FNPS boards have existing relationships and alternate methods to communicate their input to the OPP, SA FNPS boards have existing relationships and alternate methods to communicate their input to the OPP with respect to supports and services the OPP provides OPP with respect to supports and services the OPP provides

Q44Are there other civilian governance options for First Nation communities that are captured within the OPP framework? Are there other civilian governance options for First Nation communities that are captured within the OPP detachment board framework? detachment board framework?

A44

- As an alternative to participating in an OPP Detachment, First Nations have the option to request to form a First Nation OPP Board. As an alternative to participating in an OPP Detachment, First Nations have the option to request to form a First Nation OPP Board.
- Where a First Nation has entered into an agreement with the Minister for the provision of policing and other specified services by the Commissioner of the Royal Canadian Mounted Police (RCMP) or the Commissioner of the Ontario Provincial Police (OPP), the First Nation may request that the First Nation OPP board be established.
- A First Nation OPP board would perform similar functions and responsibilities as an OPP Detachment board by providing advice and oversight over the provision of policing and other specified services to the First Nation community. A First Nation OPP board would perform similar functions and responsibilities as an OPP Detachment board by providing advice and oversight over the provision of policing and other specified services to the First Nation community.
- This includes determining objectives and priorities, supporting development of the strategic plan, and advising the Detachment Commander with respect to policing and other specified services to the First Nation community.
- A First Nation OPP board could also establish local policies and procedures for the provision of policing and other specified services to the First Nation community.
- Please contact Ashley O'Connell, Deputy Minister of the Solicitor General, for more information on requesting a First Nation OPP Board. Please contact Ashley O'Connell, Deputy Minister of the Solicitor General, for more information on requesting a First Nation OPP Board.

ADDITIONAL INFORMATION

Q155What training will OPP detachment board members be required to complete?: What training will OPP detachment board members be required to complete?

A155

- Members cannot perform their duties or exercise any of their powers until they have successfully completed the training identified in the CSPA.CSPA
- More specifically, all other boards and councils governed under the CSPA, OPP detachment board members will be required to successfully complete training with respect to:will be required to successfully complete training with respect to:
 - human rights and systemic racism; human rights and systemic racism;
 - the diverse, multiracial and multicultural character of Ontario;Ontario's diverse, multiracial and multicultural character of Ontario;
 - the rights and cultures of Indigenous peoples; andthe rights and cultures of Indigenous peoples; and
 - any other training prescribed by the Solicitor General.any other training prescribed by the Solicitor General.

Q36Will municipalities be able to request enhanced OPP policing services (e.g., beyond basic “adequate and effective” policing) under the CSPA? effective” policing) under the CSPA?

A36:

- Under the CSPA, municipalities that receive policing from the OPP may enter into agreements for enhanced Under the CSPA, municipalities that receive policing from the OPP may enter into agreements for enhanced policing services. policing services.
- Municipalities will continue to be responsible for funding and implementing enhancements. Municipalities will continue to be responsible for funding and implementing enhancements.

Q77Once the CSPA is in force, will municipalities within a detachment receive one billing statement (i.e., a single invoice for the entire detachment)?Once the CSPA is in force, will municipalities within a detachment receive one billing statement (i.e., a single invoice for the entire detachment)?

A77:

- There will be no changes to the billing process.changes to the billing process.
- Municipalities will continue to be billed individually. Municipalities will continue to be billed individually.

Q168: Will there be an opportunity to provide additional feedback on other OPP-related matters for regulation or related matters for

A168:

- All OPP-related matters for regulation will be posted on the Ontario Regulatory Registry for public comment. related matters for re

CONFIDENTIAL

March 11, 2021

Greetings Section 10 OPP Board Members,

Allow us to share with you the latest CONFIDENTIAL information regarding the future of OPP governance, to help you prepare for and organize local solutions for OPP governance in the future according to our Government connections.

1. We expect the new Community Safety and Policing Act (CSPA) to come into effect next year (2022). When it does, Section 10 agreements will be terminated, and section 10 boards will be dissolved. They will be replaced by one or more OPP detachment board for each OPP detachment, in accordance with section 67 of the CSPA.
2. Solicitor General staff assert that the CSPA seeks to provide every one of the 326 municipality and 43 First Nation community receiving OPP municipal policing services with greater civilian governance of police, by having the opportunity to represent their local perspectives, needs, and priorities. This, in turn, is intended to increase the responsiveness and transparency of OPP policing in these communities. Today only about 150 of these communities are represented in the police governance structure, while over 200 communities are not.
3. Following consultations like OAPSB's day-long OPP Governance Summit hosted last winter (where Section 10 board members from across Ontario discussed OPP detachment boards with the Solicitor General's staff who are drafting the regulations), the Ministry now plans to allow local municipalities and First Nation communities the flexibility to determine the composition of their local detachment boards, taking into consideration the unique factors impacting their local OPP detachment (e.g. geography, population size, and service demands).
4. The Ministry will provide certain criteria, which must be met before the Ministry will grant final approval of the composition of the various OPP detachment boards. We expect the Ministry to establish criteria like:
 - a minimum of 5 members on each board (no maximum)
 - community representatives selected by joint resolution of the involved councils
 - provincial appointments similar to those on municipal police boards

OPP governance has been one of our main advocacy areas for many years. We are extremely proud in our success, in partnership with other Associations, in bringing about a large number of our members' interests in the new Act, including:

- bringing police governance to 200 more communities,
- ensuring that local factors and local decisions drive the composition of future OPP detachment boards,

- preserving in legislation local OPP police board authority to determine local policing objectives, and
- creating a framework for synchronizing detachment board plans with OPP GHQ Orillia plans, at the detachment level.

These features are in the best interests of our members as well as communities they serve, and we are extremely proud to have succeeded on everyone's behalf. Going forward, we will continue to collaborate with the Solicitor General's staff and the OPP to ensure effective board transitions and board training, updating our members as we go. OPP Detachment Boards will be featured prominently in this year's Spring Conference.

Meanwhile, in a recent survey Directors identified the following benefits of membership in OAPSB:

- By advocating for public safety legislative changes, with one voice, on behalf of all members, we all stand a greater chance of influencing the government agenda (as we have demonstrated above!)
- By providing members with up-to-date information on changes to legislation and regulations, our members are better informed, better prepared and more empowered
- By providing training resources and references on-line, our members have better access to skills development and learning
- By providing networking and information exchange opportunities at zone meetings, conferences and seminars, our members are better informed and validated
- By providing advice where and when requested, our members can get discrete help whenever they ask
- By responding to members' needs and requests, our members are better assisted and supported
- By providing leadership among police boards, our members are better represented
- By partnering with the leadership of other Associations, our membership strength and influence is multiplied

We see all of these benefits applying to every section 10 board this year, every transition to detachment boards, and every future detachment board.

In closing, we hope you find this update useful, and that you will be able to participate in our upcoming virtual Spring Conference and AGM, May 26-28.

Thank you sincerely for your service in police governance.



Patrick Weaver
OAPSB Chair



Fred Kaustinen
OAPSB Executive Director



132130212021404
By emailBy email

March 18, 2021

Dear Heads of Council and First Nations Chiefs:Dear Heads of Council and First Nations Chiefs:

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In response to In response to, you OPP detach your feedback framework an OPP detachment board frame developed that developed a/liquid provide provide municipalities and First Nation communities municipalities and Fir receiving directing or supplement services from the OPP services from the OPP the flexibility to cre board that reflects your community and local that reflects needs community and

Under this framework, municipalities and First Nations communities and/or supplemental services from/through PLEDRS services are being asked to submit one submission (proposal) (proposal attachment) (procedural information) (composition of the board) (rationale for multiple boards) and the composition of each additional board and the composition of each

Municipalities and First Nations within a detachment determine the composition of their board(s) as well as the composition of the proposal board(s) and submit their proposal to the ministry. For example, after determining the composition of their proposal board(s), municipalities and First Nations within a detachment select one municipality or First Nation to complete and submit the proposal on behalf of the detachment.

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Page 2

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Completed proposals are to be submitted to the ministry by **Monday, June 7, 2021**.

We recognize the significant implications of the COVID-19 pandemic on municipalities and First Nations. To this end, in addition to the written supporting material attached here, we are pleased to work directly through virtual information sessions.

If you have questions related to OPP detachment board, please contact Sarah Caldwell, Director of Community Safety, at sarah.caldwell@ontario.ca. If you have questions about the proposal process, please contact Joanna Reading, Senior Policy Advisor, at joanna.reading@ontario.ca.

Sincerely,



Sylvia Jones
Solicitor General

Enclosures

c: Chief Administrative Officers

Municipal Clerks



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- Section 67 of the **OSPA** requires there be **one or more OPP detachment boards, or more than one OPP detachment board** in each municipality or in a First Nation community.
- The Ministry is required to develop a **regulatory framework** to develop the composition of each **OPP detachment board**. The ministry has developed an **"OPP Detachment Board Framework"**.



FRAMEWORK FRAMEWORK

- The **OPP Detachment Board Framework** will provide municipalities and First Nations including those that:
 - Are directly policed by the OPP;
 - Employ their own First Nations Constables but receive support from the OPP;
 - Receive "OPP Dedicated" policing (i.e. North Caribou Lake and Wapekeka First Nation).
- By enhancing civilian governance, the **OPP Detachment Board Framework** will:
 - Ensure each municipality and First Nation receiving OPP services has a board that represents their local perspectives, needs, and priorities;
 - Provide opportunities for municipalities and First Nations to collaborate on efforts to improve public safety.

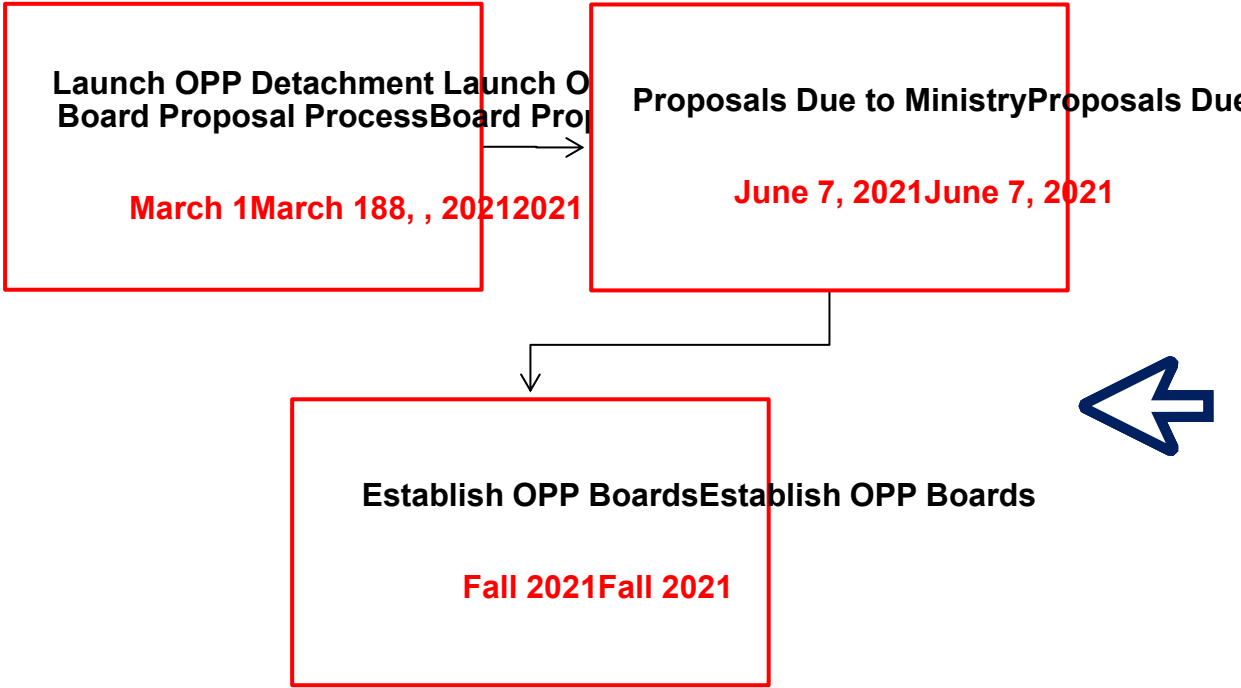


PROCESS PROCESS

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 - Link to Digital Form: [OPP Board Proposal Form](#)
- Municipalities and First Nations within a detachment will be required to develop and submit a proposal indicating the composition of their board(s). The proposal must include the number of seats each municipality and First Nation will be allocated on the detachment board as well as the number of community representatives and provincial appointments.
- The ministry will work with each municipality and First Nation to ensure they understand the minimum requirements set by the proposal and provide support to ensure each detachment submits a complete proposal. However, if a detachment is unable to come to a consensus, the ministry will determine the composition of the detachment board(s).
- The ministry is offering virtual information sessions for municipalities and First Nation communities to address outstanding questions and clarify concerns related to the proposal requirements and process, upon request.



TIMELINE



✓

OPP DETACHMENT BOARD COMPOSITION REQUIREMENTS

MINIMUM REQUIREMENTS

MINIMUM REQUIREMENTS

| | |
|--------------------------------|--|
| Minimum SizeMinimum Size | 5 members5 members |
| Maximum SizeMaximum Size | NoNone |
| Community Representatives Co | 20% 20% Community Representationpresentation <ul style="list-style-type: none">Province to appoint community representative(s) if municipal council/band council fail to appoint representatives by joint resolution by joint resolution |
| Provincial AppointmentsProvinc | 20% 20% Provincial Appointeesappointees |



CONTACT INFORMATION

| | |
|--|--|
| General Information/OPP Info Detachment Board Proposal Det Process Process | Community Safety and Intergovernmental Policy BranchCommunity Safety and Intergovernmental Policy Branch Joanna Reading (Joanna.Reading@ontario.ca)Joanna.Reading@ontario.ca |
| Civilian Governance Options Civ for First Nations for First Nation | Indigenous Engagement Unit Indigenous Engagement Unit Ashley O'Connell (Ashley.OConnell@ontario.ca)Ashley O'Connell |

Q1: What are the key differences between the section 10 board framework under the Police Services Act (PSA) (1990) and the new OPP detachment board framework under the OPP Detachment Board Framework Act (2021) (CSPA)?

A1: A1:

- The OPP currently polices 326 municipalities. Of these, only those under a section 10 agreement have access to police services 326 municipalities. This means there are 178 municipalities that do not participate on a board and as a result do not have access to civilian governance. This means there are 178 municipalities that do not participate on a board and as a result do not have access to civilian governance.
- Under the CSPA, all municipalities receiving OPP policing services will have the opportunity to participate on an OPP detachment board. OPP detachment board.
- In terms of the roles and responsibilities of board members, the role of OPP detachment boards will include additional responsibilities not required for section 10 boards under the PSA (1990) such as:
 - considering any community safety and well-being issues adopted by a municipality that receives policing from the detachment; the detachment;
 - establishing local policies, in consultation with the detachment commander, in respect to policing in the detachment command area receiving policing from the detachment; and
 - ensuring local action plans prepared by the detachment commander address the objectives and priorities determined by the board.
- Under the CSPA, OPP detachment board members will be required to:
 - consult with the OPP Commissioner on the selection of a detachment commander
 - monitor the performance of the detachment commander
 - provide an annual report to the municipalities and band councils served by the OPP
- OPP detachment boards will also provide a forum for municipalities and First Nations within a detachment to coordinate and collaborate on strategies to address common issues that is not present under the PSA.

Q2: What does the transition to the new OPP detachment board framework mean for municipalities and First Nations currently receiving policing services from the OPP?

A2:

- Until the Act comes into force, the ministry will continue to renew section 10 agreements that are set to expire until the Act comes into force. 2021.
- However once the CSPA comes into force, all existing section 10 agreements will be dissolved and municipalities will be required to dissolve their current board structures and transition to the new OPP detachment board model.
- To do this, the ministry is committed to providing sufficient time and adequate supports to municipalities currently participating on a Section 10 board or a separate board to receive OPP policing without a formal agreement/contract (i.e. separate or joint community policing advisory committees (CPAC) as they currently do).

Q3: When will the CSPA come into force?

A3: A3:

- The ministry is working towards the bill being proclaimed in early 2022.

Q4: Which municipalities and First Nations are included in the new OPP detachment board framework?

A4:

- The OPP detachment board framework will include all municipalities and First Nations currently receiving policing from the OPP.
- More specifically, the framework includes 326 municipalities currently policed by the OPP.
- The First Nations included in this framework include the 43 First Nations that are currently policed by the OPP (i.e., zone policing without a funding agreement).
 - are directly policed by the OPP (i.e., zone policing without a funding agreement)
 - employ their own First Nations Constables but are administered by the OPP (i.e., "OPP-administered")
 - receive "OPP-Dedicated Policing" (i.e., Stream Two agreements under the FNPP)

Q5: What role will municipalities and First Nations have with respect to the OPP Detachment Board proposal process?

A5:

- Municipalities and First Nations within a detachment area will be required to submit a proposal indicating the composition of the detachment board and the number of board members.
- The ministry will only accept one proposal per detachment.
- Municipalities and First Nations within a detachment will be required to develop and submit a proposal to the ministry.
 - For example, after determining the composition of the detachment board, municipalities and First Nations within a detachment may select one municipality or First Nation to complete and submit the proposal.

Q66What information is the ministry requesting in the proposal form?: What information is the ministry requesting in the propo

A66:

- Municipalities and First Nations within a detachment board will be required to submit information on the composition of their board(s).
- Municipalities and First Nations will not be required to identify the names of the individuals that will be participating on the detachment board. Rather, they will be required to identify the number of seats each municipality and First Nation will be allocated on the detachment board as well as the number of community representatives and provincial appointments.
- If a municipality and/or First Nation chooses not to participate on a detachment board and forfeits their seat, they will be required to indicate this in the proposal.

Q67Factors to consider when requesting more than one detachment board

A67:

- The CSPA allows an OPP detachment to establish one, or more than one, OPP detachment board.
- Detachments that are considering requesting more than one detachment board should consider factors such as:
 - Geography (e.g. distance between municipalities and First Nations)
 - Variations in population size
 - The number of municipalities and First Nations within an OPP detachment; and
 - Service demands (e.g. calls for service)
- However, if proposing more than one OPP detachment board, municipalities should also consider challenges associated with additional boards (e.g. inability to fill vacancies and the costs associated with operating additional boards).

Q8:Will municipalities/First Nations that are participating in OPP by providing OPP support be allowed to participate on both OPP detachment boards?

A8:

- Yes. Municipalities and First Nations are allowed to participate on both OPP detachment boards.
- Representation must be based on the composition of the OPP detachment board.
- Municipalities participating on both OPP detachment boards will be required to cover the costs associated with participating on two boards (i.e. operational costs).

Q9What is considered a “completed proposal?”

A9:

- Each detachment will be required to complete one proposal using the digital form provided by the ministry.
- A completed proposal is one that meets the minimum requirements provided by the ministry.
- The ministry will work with each detachment to obtain the information required to complete the proposal.
- If however in the end if a proposal does not meet the minimum requirements set by the ministry or a proposal is not submitted, a detachment is unable to come to a consensus, the ministry will determine the composition of the detachment board.

Q10What support will the ministry provide municipalities and First Nations throughout the board proposal process?

A10:

- Virtual information sessions will be held by the ministry to provide information to municipalities and First Nation communities to address outstanding questions and clarify concerns related to the proposal requirements and process.
- If your detachment is interested in attending an information session, please forward your request to the ministry at Joanna.Reading@ontario.ca.

Q11What is the purpose of provincial appointments on OPP Detachment Boards?: What is the purpose of provincial appointm

A11:

- Provincial appointees will provide advice to the board independent of municipal/board councils.
- However, members of the detachment board are reflective of the communities they serve, to ensure members of the municipalities/First Nation Chief and Councils will have the ability to nominate individuals for consideration and provincial appointments.

Q22 Will the government address the current backlog in provincial appointments?

A122

- We know there are concerns related to the number of vacant provincial appointments and the length of time these appointments remain unfilled.appointments remain unfilled.
- We have made significant progress in reducing the backlog of provincial appointments. Since the end of provincial appointments office in 2018, we have filled approximately 124 provincial appointment vacancies on section 10 boards.
- We will continue to work with municipalities and First Nations to ensure provincial appointments are made in a timely manner.

Q33 Why are First Nations With Self-Government and Northern Police Services not included in the OPP Administration of Police Act framework?

A33

- First Nations that receive policing from a Self-Administered First Nations Police Service (SA FNPS) are not included in the OPP detachment board framework as they are already represented on boards and/or have their own police in the OPP detachment governing authorities. governing authorities.

Q44 Are there other civilian governance options for First Nation communities that the capital and government are open to for First Nations detachment board framework? detachment board framework?

A144

- As an alternative to participating as an OPP Detachment or participating in a First Nation's request to form a First Nation OPP Board.
 - Where a First Nation has entered into an agreement with the Minister for the provision of policing and other specified services by the Commissioner, the First Nation(s) may request that the constitute a First Nation OPP board.
 - A First Nation OPP board would perform similar functions and responsibilities as an OPP Detachment board by providing advice and oversight provided by the OPP to a First Nation community. This includes determining objectives and priorities, supporting development of the strategic plan, and advising the Detachment Commander with respect to policing communities. A First Nation OPP board could also establish local policies, and provide the detachment's provision of policing.
- Please contact Ashley O'Connell, Pledge to Engage Officer, Ministry of the Solicitor General at Ashley.OConnell@ontario.ca for more information on requesting a First Nation OPP Board.

ADDITIONAL INFORMATIONADDITIONAL INFORMATION

Q165 What training will OPP detachment board members be required to complete?: What training will OPP detachment board members be required to complete?

A1B5

- Members cannot perform their duties or exercise any of their powers until they have successfully completed the training identified in the CSRA.
- More specifically, the boards and councils governed under the CSPA, DP and DPd and members of the CSRA will be required to successfully complete training with respect to:
 - human rights and systemic racism; human rights and systemic racism;
 - the diverse, multiracial and multicultural character of Ontario society; and the diverse, multiracial and multicultural character of Ontario society;
 - the rights and cultures of Indigenous peoples; and the rights and cultures of Indigenous peoples; and
 - any other training prescribed by the Solicitor General.

Q36 Will municipalities be able to request enhanced OPP policing services (e.g., beyond basic “adequate and : Will municipali effective” policing) under the CSPA? effective” policing) under the CSPA?

A66:

- Under the CSPA, municipalities that receive policing from the OPP may enter into agreements for enhanced policing services.
- Municipalities will continue to be responsible for funding and implementing enhancements. Municipalities will continue to be responsible for funding and implementing enhancements.

Q07 Once the CSPA is in force, will municipalities within a detachment receive one billing statement (i.e., a : Once the CSPA is in force, will municipalities within a detachment receive one billing statement (i.e., a single invoice for the entire detachment) or will each municipality receive a separate invoice for the entire data

A17:

- There will be no substantial changes to the billing process.
- Municipalities will continue to be billed individually. Municipalities will continue to be billed individually.

Q168: Will there be an opportunity to provide additional feedback on other OPP-related matters for regulation or related matters for

A168:

- All OPP-related matters for regulation will be posted on the Ontario Regulatory Registry for public comment. related matters for re